

UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF WASHINGTON

EQUAL EMPLOYMENT OPPORTUNITY  
COMMISSION,

Plaintiff,

v.

GLOBAL HORIZONS, INC., d/b/a Global  
Horizons Manpower, Inc.; GREEN ACRE  
FARMS, INC.; VALLEY FRUIT ORCHARDS,  
LLC; and DOES 1-10 inclusive,

Defendants.

No.: CV-11-3045-EFS

**ORDER GRANTING IN PART, DENYING IN  
PART, AND DENYING AS MOOT IN PART  
THE GROWER DEFENDANTS' SUMMARY-  
JUDGMENT MOTION; GRANTING IN PART  
AND DENYING AS MOOT IN PART THE  
EEOC'S AMENDED MOTION FOR PARTIAL  
SUMMARY JUDGMENT; AND STRIKING  
TRIAL AT THIS TIME**

A hearing occurred in the above-captioned matter on May 14, 2014. EEOC was represented by Sue Noh, Derek Li, Damien Lee, and Jamal Whitehead. Green Acre Farms, Inc. and Valley Fruit Orchards, LLC (collectively, the "Grower Defendants") were represented by Beth Joffe, Brendan Monahan, and Olivia Gonzales. Before the Court were two summary judgment motions: 1) Grower Defendants' Motion for Summary Judgment, ECF No. 408, and 2) EEOC's Amended Motion for Partial Summary Judgment on the Grower Defendants' First Affirmative Defense (Conditions Precedent), ECF No. 517. The Grower Defendants' motion is broader, seeking a ruling on three different matters: 1) each individual Grower Defendant is not a joint employer with Global, 2) there is no evidence presented by the EEOC to establish a triable issue of fact to survive summary judgment on its Title VII claims

1 against the Grower Defendants, and 3) the EEOC failed to satisfy its  
2 pre-lawsuit Title VII requirements. The EEOC's motion is focused on  
3 the last issue: seeking summary judgment on the Grower Defendants'  
4 first affirmative defense, which submits the EEOC failed to satisfy  
5 its statutory pre-lawsuit requirements. After reviewing the record  
6 and relevant authority and listening to counsels' arguments, the Court  
7 grants in part, denies in part, and denies as moot in part the Grower  
8 Defendants' motion, ECF No. 408, and grants in part and denies as moot  
9 in part the EEOC's motion, ECF No. 517. The Court's reasoning  
10 follows.

11 **A. Factual Statement<sup>1</sup>**

12 Green Acre Farms, Inc. ("Green Acre") and Valley Fruit Orchards,  
13 LLC ("Valley Fruit") are both located in Eastern Washington and grow a  
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15 <sup>1</sup> When considering the motions, the Court 1) believed the  
16 undisputed facts and the non-moving party's evidence, 2) drew all  
17 justifiable inferences therefrom in the non-moving party's favor, 3)  
18 did not weigh the evidence or assess credibility, and 4) did not  
19 accept assertions made by the non-moving party that were flatly  
20 contradicted by the record. See *Anderson v. Liberty Lobby, Inc.*, 477  
21 U.S. 242, 255 (1986); *Scott v. Harris*, 550 U.S. 372, 380 (2007). In  
22 lieu of a detailed factual statement, the Court highlights basic facts  
23 in this factual statement, and then adds more facts in conjunction  
24 with the analysis of particular issues below. In addition, more  
25 detailed facts can be found in the parties' statements of  
26 uncontroverted facts. ECF Nos. 528 & 539.

1 variety of crops, including apples, pears, and peaches. Starting in  
2 approximately 2003, Green Acre and Valley Fruit each experienced  
3 significant labor shortages. In late 2003, in response to the labor  
4 shortages, Jim Morford, the owner of Green Acre, and John Verbrugge,  
5 the owner of Valley Fruit, met with Mordechai Orian, the Chief  
6 Executive Officer of Defendant Global Horizons, Inc. ("Global"), to  
7 discuss having Global, a labor contractor, supply workers to the  
8 Grower Defendants' orchards. Each of the Grower Defendants  
9 independently contracted with Global for Global to provide temporary  
10 guest workers for their respective operations in 2004 and 2005.

11 Through a federal H-2A guest worker program, Global provided the  
12 Grower Defendants with workers from Thailand. Pursuant to the Farm  
13 Labor Contractor Agreements entered into with the Grower Defendants,  
14 Global was responsible for housing, providing transportation, and  
15 paying the Thai guest workers. Each Grower Defendant provided work  
16 for the Thai guest workers as permitted by the crop season and  
17 weather.

18 Global's primary orchard supervisor in Washington in 2004 was  
19 Bruce Schwartz, and in 2005, Mr. Schwartz returned to Washington  
20 periodically to observe the Thai guest workers. *Id.* In 2005, Charlie  
21 Blevins was Global's primary orchard supervisor for the Thai guest  
22 workers in Washington. *Id.* In addition to Mr. Blevins and  
23 Mr. Schwartz, Global employed orchard supervisors in Washington named  
24 Pranee Tubchumpol, Larry Collins, Sam Wongsesanit, Prinya Sangkarat,  
25 Joseph Knoller, and Jose Cuevas.

1 Global's supervisors met each day with representatives of Green  
2 Acre and Valley Fruit to determine the nature of work that needed to  
3 be performed at each orchard. Grower Defendants' owners and/or  
4 management would demonstrate for the Thai guest workers as to how a  
5 particular orchard task would be accomplished. Global staff served as  
6 interpreters, as the Thai workers did not speak or understand English  
7 and the Grower Defendants' owners and managers did not speak or  
8 understand Thai. Task instructions were often different for each  
9 orchard as the approaches to pruning, thinning, tying, and even  
10 harvest depended on a variety of factors such as the age, size, and  
11 health of the trees. Consistent with industry practices, work crews  
12 were instructed to "color pick" at times and to pay attention to fruit  
13 size.<sup>2</sup> Additional factors such as weather, variety, and market  
14 conditions also affected the independent approaches taken by the  
15 Grower Defendants in their respective orchards.

16  
17 <sup>2</sup> In the apple-growing industry, only apples of a certain size  
18 or color grade can be readily sold; this is why workers are told to  
19 avoid picking the "culls." There is no relationship between the size  
20 of an apple and the difficulty level or work involved in picking it.  
21 Apples are graded by color at the packing house and those with a  
22 better color are graded higher and thus sell for a higher price on  
23 the market. The only instruction given as to size of an apple is  
24 that workers should not pick apples that are less than 2.25 inches  
25 and/or are green (other than a green variety apple, such as Granny  
26 Smith); apples such as these are referred to as culls.

1 During 2004 and 2005, Global staff and management threatened in  
2 Thai to send the Thai workers back to Thailand or transfer them to  
3 other farms making less money, if they did not work hard enough,  
4 complained, failed to obey, or missed the daily headcount.

5 The EEOC received hundreds of charges of discrimination filed by  
6 Thai guest workers who had worked for Global and farms throughout the  
7 continental United States and in Hawaii. Seventy-two Thai individuals  
8 filed Charges of Discrimination against Green Acre; twenty-eight Thai  
9 individuals filed Charges of Discrimination against Valley Fruit.

10 In 2011, the EEOC brought suit on behalf of Thai guest workers  
11 who worked at the Grower Defendants' orchards and filed an  
12 administrative claim ("Thai Claimants").<sup>3</sup> The EEOC pursues Title VII  
13 claims against Global and the Grower Defendants, as joint employers,  
14 including claims of hostile work environment, constructive discharge,  
15 and retaliation (only as to Green Acre), on behalf of these Thai  
16 Claimants.

17 **B. Summary Judgment Standard**

18 Summary judgment is appropriate if the record establishes "no  
19 genuine dispute as to any material fact and the movant is entitled to  
20 judgment as a matter of law." Fed. R. Civ. P. 56(a). The party  
21 opposing summary judgment must point to specific facts establishing a  
22 genuine dispute of material fact for trial. *Celotex Corp. v. Catrett*,

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23 <sup>3</sup> During 2004 and 2005, the Grower Defendants also used the  
24 services of workers who appeared to be of Hispanic descent. No claims  
25 are brought on behalf of the Hispanic-descent workers in this lawsuit.  
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1 477 U.S. 317, 324 (1986); *Matsushita Elec. Indus. Co. v. Zenith Radio*  
2 *Corp.*, 475 U.S. 574, 586-87 (1986). If the non-moving party fails to  
3 make such a showing for any of the elements essential to its claim for  
4 which it bears the burden of proof, the trial court should grant the  
5 summary judgment motion. *Celotex Corp.*, 477 U.S. at 322.

6 **C. Analysis and Authority**

7 The Grower Defendants seek dismissal of the Title VII claims  
8 against them because 1) the EEOC cannot establish a genuine dispute of  
9 material fact that the Grower Defendants were the Thai Claimants'  
10 employers as required by Title VII, 2) the EEOC cannot establish a  
11 genuine dispute of material fact that the Grower Defendants mistreated  
12 or discriminated against any Thai Claimant on the basis of race or  
13 national origin or retaliated against any Thai Claimant because of the  
14 exercise of a right protected under Title VII, and 3) the EEOC failed  
15 to satisfy its Title VII investigation and conciliation requirements  
16 before filing the lawsuit. The EEOC opposes the motion in its  
17 entirety, and also seeks a ruling in its favor on the last issue  
18 through its own summary-judgment motion.

19 **1. Title VII Employer Status**

20 The Grower Defendants argue there is no evidence to support a  
21 finding that the Grower Defendants were the Thai Claimants' employers,  
22 rather the evidence shows that Global remained the Thai Claimants'  
23 sole employer even on the orchards, consistent with the parties' Farm  
24  
25  
26

1 Labor Contractor Agreements.<sup>4</sup> The EEOC disagrees, contending the  
2 evidence establishes a triable issue of fact as to whether the Grower  
3 Defendants employed the Thai Claimants given that the Grower  
4 Defendants' owners and/or managers dictated where in the orchards the  
5 Claimants would work and what tasks they would complete, and that Mr.  
6 Morford, the owner of Green Acre, and Mr. Verbrugge, the owner of  
7 Valley Fruit, both recognized that if they were unhappy with a Thai  
8 Claimant's work quality that they could tell Global that the Thai  
9 Claimant would no longer work at their orchard.

10 Title VII serves to achieve equality in employment  
11 opportunities. *Griggs v. Duke Power Co.*, 401 U.S. 424 (1971).  
12 Accordingly, a defendant must be deemed to be an employer of the  
13 claimed aggrieved employee in order for Title VII to apply. *Lutcher*  
14 *v. Musicians Union Local 47*, 633 F.2d 880, 883 (9th Cir. 1980)  
15 (recognizing that the "connection with employment need not necessarily  
16 be direct").

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<sup>4</sup> The Court previously ruled that the First Amended Complaint,  
18 ECF No. 141, fails to allege sufficient facts to support a finding  
19 that the Grower Defendants were "employers" of the Thai Claimants as  
20 to non-orchard related matters, such as recruiting, transportation,  
21 housing, and wage payment. ECF No. 178 at 7-8. Accordingly, the  
22 question before the Court now is whether the EEOC presented sufficient  
23 evidence to establish a triable issue of fact as to whether the  
24 Grower Defendants were the Thai Claimants' employers for orchard-  
25 related matters.  
26

1 The test applied to determine whether an entity is an employer  
2 for Title VII has been adopted from the employee-versus-independent  
3 contractor setting. In that context, the following test is used to  
4 determine whether an individual is an employee or an independent  
5 contractor for purposes of Title VII: "a court should evaluate 'the  
6 hiring party's right to control the manner and means by which the  
7 product is accomplished.'" *Murray v. Principal Fin. Grp., Inc.*, 613  
8 F.3d 943, 945-46 (9th Cir. 2010) (quoting *Nationwide Mut. Ins. Co. v.*  
9 *Darden*, 503 U.S. 318, 323 (1992)). Although the right to control the  
10 means and manner of the worker's performance is the primary factor to  
11 determine whether one is the employer of the worker, the following  
12 factors are also analyzed: 1) the skill required; 2) the source of the  
13 instrumentalities and tools; 3) the location of the work; 4) the  
14 duration of the relationship between the parties; 5) whether the  
15 hiring party has the right to assign additional projects to the hired  
16 party; 6) the extent of the hired party's discretion over when and how  
17 long to work; 7) the method of payment; 8) the hired party's role in  
18 hiring and paying assistants; 9) whether the work is part of the  
19 regular business of the hiring party; 10) whether the hiring party is  
20 in business; 11) the provision of employee benefits; and 12) the tax  
21 treatment of the hired party. *Id.* at 945-46 (quoting *Darden*, 503 U.S.  
22 at 323). *Cf. Torres-Lopez v. May*, 111 F.3d 633 (9th Cir. 2007) (using  
23 an economic reality test to determine that a farm was a joint employer  
24 for purposes of the Fair Labor Standards Act and Migrant and Seasonal  
25 Agricultural Worker Protection Act).



1 After focusing on these factors and, in particular, the  
2 "control" factor, the Court finds a genuine dispute of material fact  
3 exists as to whether the Grower Defendants employed the Thai  
4 Claimants, in addition to Global, for orchard-related activities.  
5 There is sufficient evidence put forward by the EEOC that the Grower  
6 Defendants' owners and supervisors controlled the work to be done by  
7 the Thai Claimants. As to control, although Global was primarily  
8 responsible for monitoring and tracking the Thai Claimants' work,  
9 there is evidence that the Grower Defendants' owners and managers  
10 provided instruction and direction, through the use of interpreters,  
11 to the Thai Claimants as to what tasks to work on, what areas of the  
12 orchard to work, and how to perform a task. In addition, even though  
13 Global supervisors were primarily responsible for overseeing the Thai  
14 Claimants while they were at the orchard, the Grower Defendants  
15 monitored the Thai Claimants' work product and advised Global  
16 supervisors to address deficient work, such as bruising of apples.  
17 Therefore, focusing solely on the Grower Defendants' control as to the  
18 Claimants' orchard-related activity, the Court finds there is a  
19 triable dispute of fact as to whether the Grower Defendants are the  
20 Thai Claimants' employer.

21 Although many of the independent-contractor-versus-employee  
22 factors are not directly on point, the Court proceeds to analyze these  
23 factors as well. As to the first factor (skill required), the Grower  
24 Defendants did not control which Thai Claimants initially came to the  
25 orchards and what skills those particular Thai Claimants possessed.  
26 However, once at the orchard, the Grower Defendants' owners and

1 managers demonstrated how the work should be done, and communicated  
2 with the Global supervisors if they were unhappy with the work product  
3 achieved by the Thai Claimants.

4 As to the second factor, the source of the instrumentalities and  
5 tools, the Grower Defendants provided the orchard, as well as the  
6 tools to be used by the Thai Claimants, including pruning and picking  
7 equipment. As to the third factor, the location of work, Global  
8 selected which Thai Claimants worked at what orchard; yet the Grower  
9 Defendants identified what area of an orchard a Claimant would work on  
10 a particular day.

11 The fourth factor, the duration of the relationship between the  
12 parties, weighs both in favor and against a finding that the Grower  
13 Defendants were the Thai Claimants' employer. First, Global hired  
14 each Claimant and decided which Thai Claimant to assign to a  
15 particular orchard or work crew. However, the Thai Claimants did not  
16 typically work at the Grower Defendants' orchards for merely days, but  
17 rather worked for weeks and/or months for a particular Grower  
18 Defendant.

19 As to the fifth factor, whether the hiring party has the right  
20 to assign additional tasks to the hired party, there is no evidence  
21 that the Grower Defendants assigned non-orchard work to a Thai  
22 Claimant. However, as to orchard-related tasks, the Grower Defendants  
23 did assign additional tasks—so long as Global still offered that  
24 particular Thai Claimant to work at that orchard.

25 As to the sixth factor, the extent of the hired party's  
26 discretion over when and how long to work. Global was responsible for

1 determining at which particular orchard or farm the Thai Claimant  
2 worked and for what duration. However, if a Grower Defendant owner  
3 was unhappy with a Thai Claimant's work performance, it was understood  
4 that Global would reassign the Thai Claimant to a different orchard or  
5 farm. As to whether orchard work was available on a particular date,  
6 that decision was made by the Grower Defendants, and the Grower  
7 Defendants advised Global as to how many workers they desired. Global  
8 would then determine which Thai Claimants would work at that orchard.  
9 The hours worked on a particular day was dependent on a number of  
10 factors, including the particular task, the speed of work done by the  
11 Thai Claimants, whether chemicals had been applied to the orchard, and  
12 the weather. Accordingly, the Grower Defendants did control when and  
13 how long the Thai Claimants worked on a particular day, while the  
14 Global supervisors determined when the Thai Claimants would take their  
15 breaks during a particular work day. Because a Thai Claimant's  
16 transportation was dependent on Global, the Thai Claimant had little  
17 discretion over when and how long to work. Yet a Thai Claimant could  
18 choose to not work when sick.

19 The seventh factor, the method of payment, weighs against a  
20 finding that the Grower Defendants employed the Thai Claimants.  
21 Global was solely responsible for paying the Thai Claimants based on  
22 the hours they worked. Grower Defendants would pay Global based on  
23 the total hours worked by the Thai Claimants.

24 As to the eighth factor (the hired party's role in hiring and  
25 paying assistants), there is no evidence that the Thai Claimants hired  
26 or paid assistants. As to the ninth and tenth factors (whether the

1 work is part of the regular business of the hiring party, and whether  
2 the hiring party is in business), it is undisputed that the work done  
3 by the Thai Claimants was orchard work done in the regular course of  
4 the Grower Defendants' business.

5 The eleventh factor, the provision of employee benefits, weighs  
6 in favor of finding that the Grower Defendants are not the employers  
7 of the Thai Claimants given that the Grower Defendants did not provide  
8 any employee benefits, such as health insurance or retirement, to the  
9 Thai Claimants. The final factor, the tax treatment of the hired  
10 party, also weighs in favor of finding that the Grower Defendants did  
11 not employ the Thai Claimants as, as indicated above, it was Global,  
12 not the Grower Defendants, who paid the Thai Claimants.

13 In summary, when viewing the entire record in the light most  
14 favorable to the EEOC, including the Thai Claimants' declarations and  
15 deposition testimony, the Court finds a genuine issue of material fact  
16 as to whether the Grower Defendants were joint employers under Title  
17 VII of the Thai Claimants with Global as to orchard-related matters.  
18 The evidence presented shows triable disputes of fact as to whether  
19 the Grower Defendants controlled the Thai Claimants' work tasks and  
20 the manner to accomplish such tasks. See, e.g., ECF No. 415, Ex. TT;  
21 ECF No. 485, Ex. 1 ¶¶ 24 & 25, Ex. 2 ¶¶ 17 & 18, Ex. 3 ¶¶ 15, 16, &  
22 22, Ex. 4 ¶ 20, Ex. 5 ¶¶ 18-21, Ex. 6 ¶¶ 13 & 14, Ex. 7 ¶¶ 22-24, Ex.  
23 8, ¶ 18, Ex. 10 ¶¶ 23, 25 & 26; ECF No. 486, Ex. 11 ¶¶ 13-1, Ex. 12 ¶¶  
24 10, 22, & 24-29, Ex. 13 ¶¶ 28-30, Ex. 14 ¶¶ 11 & 39, Ex. 15 ¶¶ 19 &  
25 20, Ex. 16 ¶¶ 24-28 & 42-44, Ex. 17 ¶¶ 24-26, Ex. 18 ¶¶ 26-33; ECF No.

1 490, Ex. 74 at 47:11-23, Ex. 80 at 57:4-25. Accordingly, the Court  
2 denies the Grower Defendants' motion in this regard.

3 **2. Merits of Title VII Claims**

4 The Grower Defendants ask the Court to find the EEOC fails to  
5 establish a triable dispute of fact to support its Title VII claims  
6 against them. The EEOC opposes this request, arguing the Grower  
7 Defendants intentionally selected Thai workers to work at the orchards  
8 because they knew that Thai workers were compliant workers who would  
9 not complain about discriminatory practices by them or Global. As set  
10 forth below, the Court finds the evidence fails to establish a genuine  
11 dispute of material fact as to any of the asserted Title VII claims  
12 against the Grower Defendants.

13 Title VII provides it is "an unlawful employment practice for an  
14 employer . . . to discriminate against any individual with respect to  
15 his compensation, terms, conditions, or privileges of employment,  
16 because of such individual's race . . . or national origin." 42  
17 U.S.C. § 2000e-2(a)(1). The EEOC pursues hostile work environment  
18 (and related pattern-and-practice) claims against both Grower  
19 Defendants, constructive discharge (and related pattern-and-practice)  
20 claims against both Grower Defendants, and a retaliation claim against  
21 Green Acre.

22 **a. Hostile-Work-Environment Claim on Behalf of Each Thai**  
23 **Claimant**

24 The EEOC pursues individualized hostile-work-environment claims  
25 under § 706 (42 U.S.C. § 2000e-5(f)) on behalf of each Claimant and a  
26 § 707 (42 U.S.C. § 2000e-6) pattern-and-practice claim. As to its §

1 706 hostile-work-environment claims, the EEOC contends that an  
2 individualized assessment as to each Thai Claimant need not be used by  
3 the Court because the EEOC is "not required to offer evidence that  
4 each person for whom it will ultimately seek relief was a victim of  
5 the employer's discriminatory policy," *Int'l Bhd. Of Teamsters v.*  
6 *United States*, 431 U.S. 324, 360 (1977). *International Brotherhood of*  
7 *Teamsters*, however, involved a Title VII § 707 pattern-and-practice  
8 claim. Therefore, the Supreme Court's statements contained therein  
9 regarding not making an individualized assessment until after  
10 liability is determined must be analyzed in that context. Based on §  
11 2000e-5(f)'s language and purpose, the Court rules that an  
12 individualized assessment must be used for a hostile-work-environment  
13 § 2000e-5(f) (§ 706) claim brought by the EEOC on behalf of a  
14 Claimant. See *EEOC v. Swissport Fueling, Inc.*, 916 F. Supp. 2d 1005,  
15 1020-21 (D. Ariz. 2013) (analyzing hostile-work-environment claims  
16 brought by EEOC on a claimant-by-claimant basis); *EEOC v. Love's*  
17 *Travel Stops & Country Stores, Inc.*, 677 F. Supp. 2d 1176, 1187 (D.  
18 Ariz. 2009) (analyzing the employer's actions as to the two female  
19 employees on whose behalf the EEOC filed its lawsuit).

20 Accordingly, to prove its hostile-work-environment claim for  
21 each Thai Claimant, the EEOC must prove that the particular Thai  
22 Claimant was subjected to verbal or physical conduct by the Grower  
23 Defendants based on his race or national origin, and the conduct was  
24 unwelcome and sufficiently severe and pervasive to alter the  
25 employment conditions and create an abusive working environment. See  
26 *Surrell v. Cal. Water Serv. Co.*, 518 F.3d 1097 (9th Cir. 2008);

1 *Freitag v. Ayers*, 458 F.3d 528, 549 (9th Cir. 2006). In addition  
2 because of the joint-employer liability issue, the EEOC may establish  
3 that the Grower Defendants are liable for a hostile work environment  
4 if 1) Global subjected a Thai Claimant to unwelcome verbal or physical  
5 conduct in an orchard-related matter, 2) the Grower Defendants knew or  
6 should have known about this unwelcome conduct, which was based on the  
7 Claimant's race or national origin, 3) the conduct was sufficiently  
8 severe and pervasive to alter the employment conditions and create an  
9 abusive working environment, and 4) the Grower Defendants failed to  
10 take corrective measures that were within its control. ECF No. 460 at  
11 5. To satisfy the "abusive work environment" prong, the EEOC must  
12 show that a Thai Claimant's work environment was both subjectively and  
13 objectively hostile. See *Vasquez v. Cnty. of Los Angeles*, 349 F.3d  
14 634, 642 (9th Cir. 2003). In analyzing the nature of the work  
15 environment, the Court looks to the totality of the circumstances,  
16 including the frequency, severity, and nature of the conduct. *Id.*

17 The EEOC contends that because the Court must look to the  
18 totality of the circumstances, the Court can consider more than  
19 orchard-related activity. The Court agrees that it may look at the  
20 totality of the circumstances, including in limited respects Global's  
21 non-orchard related conduct, however, the Court's ultimate  
22 determination regarding the hostile work environment claims is focused  
23 on whether a *Grower Defendant* 1) subjected a Thai Claimant to  
24 unwelcome verbal or physical conduct based on the Claimant's race or  
25 national origin that was sufficiently severe and pervasive to alter  
26 the employment conditions and create an abusive working environment,

1 or 2) knew or should have known of unwelcome verbal or physical  
2 conduct at the orchards, which was based on the Claimant's race or  
3 national origin, by *Global* that was sufficiently severe and pervasive  
4 to alter the employment conditions and create an abusive working  
5 environment, and which the respective Grower Defendant failed to take  
6 corrective measures within its control.

7 With this focus, the Court finds the EEOC failed to meet its  
8 burden of proof on its § 706 hostile-work-environment claims as to any  
9 Thai Claimant. There simply is no evidence to support a finding that  
10 any Grower Defendant owner or manager engaged in physical conduct  
11 toward a Thai Claimant, and there is no evidence to support a finding  
12 that the Grower Defendants' verbal discussions with a Thai Claimant,  
13 which were all done through a Thai interpreter, were either  
14 objectively or subjectively hostile and based on the Thai Claimant's  
15 race or national origin. The mass of evidence before the Court shows  
16 that the Grower Defendants' owners and managers discussed with the  
17 Thai Claimants the need to be careful with how they picked the fruit  
18 and/or that the Thai Claimants needed to speed up their work. See,  
19 e.g., ECF No. 485, Ex. 9 ¶ 21; ECF No. 486, Ex. 12 ¶ 31, Ex. 13 ¶ 31;  
20 Ex. 15 ¶ 21. These work quantity and quality discussions and  
21 interactions between a Grower Defendant owner or manager and a Thai  
22 Claimant, which were interpreted by a Global supervisor, were not  
23 unwelcome conduct, and even if the conduct could be construed as  
24 unwelcome, it was not sufficiently severe to create an abusive working  
25 environment.



1 The most detailed description of a negative interaction between  
2 a Thai Claimant and a Grower Defendant personnel is a statement made  
3 by Supap Promson:

4 At Green Acre, the owner or manager rode a motorcycle  
5 around the orchards and observe me and the other Thai  
6 workers. One time, this farm owner or manager told Global's  
7 supervisor to send me home because he said I was bruising  
8 the fruit. I was sent back to the bus. We were sent home  
9 when the Global supervisor told us that the Green Acre  
owner or manager told him that there was no more work or  
that the fields were not available for work. Using a Global  
supervisor who could speak Thai, the Green Acres owner or  
manager also made me re-do work, like going back and  
picking more apples, or picking the right size apples.

10 ECF No. 486-10 (grammar errors in original). Thai Claimant Jare  
11 Chuenjaichon also made a similar statement in his declaration, "In  
12 2005, I saw the Green Acre owner Jim Morford inspecting the apples and  
13 was not happy that the apples were bruised. Jim Morford fired the  
14 group leader and about three other Thai workers by not having them  
15 work in Green Acre any more." ECF No. 485, Ex. 5 ¶ 22; see also ECF  
16 No. 487, Ex. 28 ¶ 35. These statements fail to show that the Grower  
17 Defendants created a hostile work environment based on the Thai  
18 Claimants' race or national origin; rather, Green Acre's interactions  
19 with the Thai Claimants sought to achieve a quality work product  
20 without regard to the Thai Claimants' race or national origin.

21 Thai Claimant Chit Intip also stated: "Valley Fruit and Green  
22 Acres farm owners/managers were aware that me and my Thai-coworkers  
23 were routinely subjected to threats because my Thai coworkers who  
24 could speak English spoke to farm employees." ECF No. 485, Ex. 7 ¶  
25 13. This statement, however, is conclusory and does not contain any  
26 specifics as to whom the Grower Defendants' personnel was, does not

1 indicate that the "threats" were due to the Claimants' race or  
2 national origin, and lacks personnel knowledge as to what was actually  
3 translated. "Few tepid incidents of aggressive, or even offensive,  
4 interactions are insufficient to create a severe or pervasive hostile  
5 work environment, which is both subjectively and objectively abusive.  
6 See, e.g., *Sanchez v. City of Santa Ana*, 936 F.2d 1027 (9th Cir.  
7 1990).

8 In comparison to these tepid statements, other Thai Claimants  
9 stated that the Grower Defendants did *not* take any racially or  
10 national-origin based unwelcome conduct toward them. For example,  
11 Marut Kongpia testified that no one from Valley Fruit threatened or  
12 yelled at him and he did not observe such conduct toward other Thai  
13 Claimants. ECF No. 411, Ex. P at 43:23-25, 71:20-25, & 72:1-15; see  
14 also ECF No. 412, Ex. Q at 54:2-5, Ex. S at 64:11-25. This is also  
15 true for Laphit Khodthan, who stated that he was not talked unkindly  
16 to by anyone from Green Acre and Green Acre's personnel did not  
17 discipline him, other than teach him to trim trees a certain way. ECF  
18 No. 411, Ex. O at 38:13-23 & 39:1-18. Mr. Khodthan's experience at  
19 Valley Fruit was similar. *Id.* at 40:18-22 & 52:14-25.

20 Some Thai Claimants did state that Global workers used  
21 derogatory names, such as "lizard" and "stupid," toward them. ECF No.  
22 487, Ex. 28 ¶ 35, Ex. 34 ¶ 16; ECF No. 491, Ex. 89 at 181:1-25.  
23 However, these words were spoken to the Thai Claimants in Thai by  
24 Global personnel. There is no evidence that Grower Defendants'  
25 personnel were present when these statements were made, or that the  
26 Grower Defendants' personnel could even understand what was said in

1 Thai if they were present. Instead the evidence clearly shows that  
 2 the Grower Defendants' personnel did not understand or speak Thai and  
 3 that all communications with the Thai Claimants and the Grower  
 4 Defendants' personnel were through Global interpreters. ECF No. 485,  
 5 Ex. 3 ¶ 26 ("I also saw Jim [Morford] personally supervise Thai  
 6 workers through an interpreter, . . . ), Ex. 4 ¶ 20 (Green Acre's  
 7 supervisors "observed our job performance and through the use of an  
 8 interpreter, would reprimand us and correct or [sic] work."), Ex. 10 ¶  
 9 26 ("Global group leaders such as Narong and Detnarong would  
 10 interpret."); ECF No. 486, Ex. 15 ¶ 25, Ex. 17 ¶ 26, Ex. 18 ¶¶ 30 &  
 11 33, Ex. 20 ¶ 28; ECF No. 487, Ex. 26 ¶ 23 ("As a group leader, I  
 12 served as a Thai interpreter between my fellow Thai workers and the  
 13 Valley Fruit farm office and managers."), Ex. 27 ¶ 21 ("With the  
 14 assistance of Thai group leaders interpreting, Valley Fruit management  
 15 and employees trained me and my Thai co-workers . . . ."); ECF No.  
 16 490, Ex. 74 at 52:1-25 & 53:1, Ex. 78 at 176:18-25 (The Thai workers  
 17 "were really nice guys but they didn't comprehend and you couldn't  
 18 communicate with them except through the [Global] supervisors.").

19 There is evidence that a Global supervisor used physical force  
 20 on a Thai Claimant. Detnarong Nuansri states, "Global supervisor  
 21 Chaiyot hit my head with a cane when he ordered me to work faster and  
 22 faster." ECF No. 486, Ex. 17 ¶ 14. However, there is no evidence that  
 23 this incident was witnessed by, or reported to, a Grower Defendant.

24 After viewing the evidence in the light most favorable to the  
 25 EEOC, the Court grants the Grower Defendants' summary judgment on the  
 26 EEOC's hostile work environment claim brought on behalf of the Thai

1 Claimants because the evidence submitted fails to establish a triable  
2 issue of fact as to whether the *Grower Defendants* subjected Thai  
3 Claimants to unwelcome verbal or physical conduct based on the  
4 Claimant's race or national origin that was sufficiently severe or  
5 pervasive to alter the employment conditions and create an abusive  
6 working environment, or knew or should have known of unwelcome verbal  
7 or physical orchard-related conduct, which was based on the Claimant's  
8 race or national origin, by *Global* that was sufficiently severe or  
9 pervasive to alter the employment conditions and create an abusive  
10 working environment, and Grower Defendant failed to take corrective  
11 measures within its control. For these reasons, the Court grants the  
12 Grower Defendants summary judgment on the EEOC's § 706 hostile work  
13 environment claims.

14 **b. Pattern and Practice of a Hostile Work Environment**

15 The Grower Defendants also ask the Court to enter summary  
16 judgment in their favor on the EEOC's pattern and practice hostile-  
17 work-environment claim because the EEOC fails to establish a triable  
18 issue of fact as to this claim. To prove a pattern or practice of  
19 discrimination, the EEOC must prove that the discrimination by the  
20 Grower Defendants was their "standard operating procedure," rather  
21 than isolated incidents. *Int'l Bhd. of Teamsters*, 431 U.S. at 336.

22 The EEOC contends the Grower Defendants had a pattern and  
23 practice of subjecting the Thai Claimants to abusive working  
24 conditions by 1) setting production quotas at an unreasonable level  
25 and pushing the Thai Claimants to meet them, including by threatening  
26 the Claimants that failure to meet production quotas would result in

1 the Claimant being discharged and sent back to Thailand, 2) inspecting  
2 their work and reprimanding them for not picking the fruit properly or  
3 meeting production quotas, 3) assigning easier jobs or trees to pick  
4 to the workers who appeared to be of Hispanic descent ("Hispanic-  
5 descent workers"), and 4) ignoring Global's abusive and discriminatory  
6 conduct toward the Thai Claimants.

7 As summarized above, the evidence simply fails to show that the  
8 Grower Defendants created a hostile work environment for the Thai  
9 workers, or that the Grower Defendants knew that Global had created a  
10 hostile work environment at the orchards. As to the production quotas  
11 that the Thai Claimants complain were unreasonable, there is no  
12 evidence submitted that such quotas were objectively unreasonable, or  
13 that the production quotas were based on the Claimants' race or  
14 national origin. Although the evidence shows that a Grower Defendant  
15 requested that a few Thai workers cease picking apples because those  
16 Thai workers were damaging fruit, there is no evidence to support a  
17 finding that any Thai Claimants were asked to cease working because  
18 they were working too slowly, i.e., failing to meet a production  
19 quota, or because of the Thai Claimants' race or national origin.

20 Most of the unpleasant conditions that the Thai Claimants  
21 complain about pertain to housing and transportation matters. As the  
22 Court previously ruled, these are not matters within the Grower  
23 Defendants' control, and the evidence produced at summary judgment  
24 does not cause the Court to deviate from its prior ruling. The EEOC  
25 does produce evidence that one of the houses was owned by Valley  
26 Fruit. However, there is no evidence submitted that this particular

1 house was in such a condition that the Thai Claimants who lived there  
2 believed that the claimed unwelcome living conditions were provided  
3 because of their race or national origin. Further, there is no  
4 evidence that the claimed deplorable condition of this house was  
5 Valley Fruit's "standard operating procedure," rather than an isolated  
6 incident. *Int'l Bhd. of Teamsters*, 431 U.S. at 336.

7 Assuming arguendo that the Global supervisors called Thai  
8 Claimants derogatory names, there is no evidence that the Grower  
9 Defendants were aware of the use of derogatory names or that they  
10 should have been aware of such use.

11 The EEOC also points to general statements made by the Thai  
12 Claimants that the Hispanic-descent workers were able to work on  
13 better trees and they did not have to move ladders. However, the Thai  
14 Claimants' statements on these points are too generalized to establish  
15 a triable dispute of fact as to whether the Grower Defendants'  
16 treatment of the Hispanic-descent workers was so different than the  
17 Grower Defendants' treatment of the Thai Claimants and whether any  
18 purported difference in working conditions was based on race or  
19 national origin, rather than legitimate work-related reasons, such as  
20 the orchard-related experience of the Hispanic-descent workers or that  
21 they used personal vehicles. See *Coghlan v. Am. Seafoods Co. LLC*, 413  
22 F.3d 1090, 1095 (9th Cir. 2005) ("[W]hen the plaintiff relies on  
23 circumstantial evidence, that evidence must be 'specific and  
24 substantial' to defeat the employer's motion for summary judgment.").

25 Finally, although the Grower Defendants knew and should have  
26 known that the State of Washington had cited Global for violating

1 state regulations pertaining to wage laws, safety and health  
2 requirements, and farm labor licensing, there is no evidence that the  
3 State's citations were based on the Thai Claimants' race or national  
4 origin or that the Grower Defendants knew or should have known that  
5 Global's citations were based on the Thai Claimants' race or national  
6 origin.

7 In summary, the EEOC fails to put forward sufficient evidence to  
8 establish a triable dispute of fact as to whether the Grower  
9 Defendants had a standard operating procedure of creating a hostile  
10 work environment based on the Thai Claimants' race or national origin,  
11 or permitting Global to create a hostile work environment at the  
12 orchards for the Thai Claimants based on their race or national  
13 origin. Title VII is not aimed at eliminating all unpleasant, rude,  
14 and uncomfortable conduct in the workplace, rather its aim is to  
15 prevent discrimination in the workplace based on a listed protected  
16 status. See *Mendoza v. Borden, Inc.*, 195 F.3d 1238, 1253-54 (11th  
17 Cir. 1999). Accordingly, even when viewing the evidence in the light  
18 most favorable to the EEOC, the Court grants the Grower Defendants'  
19 motion for summary judgment on the pattern-and-practice hostile-work-  
20 environment claim.

21 **c. Constructive Discharge**

22 The Grower Defendants also ask the Court to enter summary  
23 judgment in their favor on the EEOC's constructive-discharge claims  
24 because the EEOC fails to present evidence to support a genuine  
25  
26

dispute of material fact as to these claims.<sup>5</sup> To prove its constructive-discharge claims, the EEOC is subject to a "higher standard" than a hostile-work-environment claim; the EEOC must prove that conditions were so intolerable that a reasonable person must leave the job. See *Wallace v. City of San Diego*, 479 F.3d 616, 634 (9th Cir. 2007). Working conditions are so intolerable when they become "sufficiently extraordinary and egregious to overcome the normal motivation of a competent, diligent, and reasonable employee to remain on the job to earn a livelihood and to serve his or her employer." *Brooks v. City of San Mateo*, 229 F.3d 917, 930 (9th Cir. 2000) (citation omitted). For the reasons set forth above, even when taking the evidence in the light most favorable to the EEOC, the evidence simply fails to establish a triable dispute of fact that the working conditions experienced by the Thai Claimants at the Grower Defendants' orchards were so intolerable that a reasonable person would have felt compelled to leave. The Grower Defendants are granted summary judgment on the EEOC's individual-based and pattern-and-practice constructive-discharge claims.

**d. Retaliation Claim (Green Acre only)**

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<sup>5</sup> The Thai Claimants on whose behalf the EEOC can pursue timely constructive-discharge claims are: Chao Amattat, Bunchai Chanaphai, Jare Chuenjaichon, Duangkaew Khongchai, and Marut Kongpia as against Valley Fruit; and Chao Amattat, Choetchai Chumphang, and Laphit Kadthan as against Green Acre. ECF No. 410 Ex. H.



1 To prove its retaliation claim against Green Acre, the EEOC must  
2 show that a Thai Claimant engaged in a protected activity, and Green  
3 Acre subjected that particular Claimant to an adverse employment  
4 action because of the protected activity. See *Hardage v. CBS Broad.*,  
5 427 F.3d 1177 (9th Cir. 2005). If the EEOC establishes a prima facie  
6 case then the burden of production shifts to Green Acre to present  
7 legitimate reasons for the adverse employment action. See *Brooks*, 229  
8 F.3d at 928. If Green Acre meets this burden, then the EEOC must  
9 demonstrate a genuine issue of material fact as to whether the reason  
10 advanced by the employer was a pretext. See *id.*

11 The EEOC contends Green Acre engaged in a pattern or practice of  
12 retaliation because Green Acre failed to routinely take action on the  
13 Thai Claimants' complaints of bad working and living conditions,  
14 including unpaid wages and poor living conditions. However, the EEOC  
15 fails to show that there is a Thai Claimant on whose behalf the EEOC  
16 can timely bring this claim, let alone that Green Acre had a pattern  
17 and practice of retaliating against Thai Claimants who engaged in a  
18 protected activity.

19 The Court earlier ruled that the First Amended Complaint only  
20 alleges a retaliation claim against Green Acre. ECF No. 178 at 12.  
21 Discovery responses evince that a retaliation claim is only brought on  
22 behalf of Supap Promson. Monahan Decl., ECF No. 409 ¶ 35, n.1.  
23 However, Mr. Promson is not a timely Claimant given that the EEOC  
24  
25  
26

1 provided only 2004 dates for Mr. Promson's work at Green Acre.<sup>6</sup>  
2 Accordingly, the EEOC failed to show that it has a Claimant on whose  
3 behalf it can assert either an individual claim of retaliation or a  
4 claim of a pattern-and-practice of retaliation against the Thai  
5 Claimants by Green Acre. Therefore, the Grower Defendants are granted  
6 summary judgment as to the EEOC's Title VII retaliation claim.

7 Assuming *arguendo* the retaliation claim pursued by the EEOC on  
8 Mr. Promson's behalf was timely, the Court finds that any retaliation  
9 claim by the EEOC on Mr. Promson's behalf fails to be supported by a  
10 triable issue of fact. The information provided by the EEOC as to Mr.  
11 Promson regarding engaging in a protected activity is that Mr. Promson  
12 complained about living conditions and debt incurred in coming to the  
13 United States to work to "Vichai," who was a Global supervisor. Mr.  
14 Promson expected Mr. Vichai to report his complaints to Mr. Morford,  
15 Green Acre's owner. The Thai Claimants' living conditions and  
16 incurred debt are not matters over which Mr. Morford had control.<sup>7</sup>

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17  
18 <sup>6</sup> Mr. Promson worked at a Valley Fruit orchard in 2005, not Green  
19 Acre.

20 <sup>7</sup> The Court rules, consistent with joint-employer liability, that  
21 an employer business ("business") can be liable for a joint employer's  
22 retaliatory conduct if the business fails to take steps to prevent or  
23 mitigate the joint employer's retaliatory conduct that was reasonably  
24 foreseeable by the business and in an area in which the business had  
25 control and the ability to take corrective steps. See *Wigfall v.*  
26 *Sodexo, Inc.*, 539 Fed. Appx. 942, 945 (11th Cir. 2013) (involving a

1 And there is no evidence that Vichai relayed Mr. Promson's complaints  
2 to Mr. Morford, or, assuming arguendo, that Vichai did relay Mr.  
3 Promson's complaints to Mr. Morford, that Mr. Morford retaliated  
4 against Mr. Promson after receiving this information. Accordingly,  
5 the Court grants Green Acre summary judgment on the retaliation claim.  
6 See *Marinello v. Cal. Dep't of Corr. & Rehab*, 430 Fed. Appx. 583 (9th  
7 Cir. 2011) ("The district court properly granted summary judgment  
8 because Marinello failed to raise a genuine issue of material fact as  
9 to whether he engaged in protected activity.").

### 10 3. Investigation and Conciliation Pre-Lawsuit Requirements

11 The Grower Defendants argue that the EEOC cannot prove that it  
12 satisfied its Title VII pre-lawsuit requirements, specifically arguing  
13 that the EEOC 1) did not investigate the specific allegations of most  
14 of the Thai Claimants before identifying them in this lawsuit, 2) did  
15 not make a reasonable-cause determination as to any of the Thai  
16 Claimants' claims or attempt to conciliate their claims before filing  
17 suit, and 3) failed to conciliate in good faith. The EEOC opposes the  
18 Grower Defendants' summary-judgment arguments, and also filed its own  
19 summary-judgment motion asking the Court to dismiss the Grower  
20 Defendants' First Affirmative Defense: "Plaintiff's claims are barred  
21 by its failure to . . . conduct a[n] . . . investigation . . . , and  
22 by its failure to conciliate in good faith."

23  
24  
25 joint-employer based Title VII retaliation claim); *Alford v. Martin &*  
26 *Gass, Inc.*, 391 Fed. Appx. 296, 304-05 (4th Cir. 2010).

1 The first question the Court must resolve is whether the Court  
2 may review the EEOC's compliance with its Title VII pre-lawsuit  
3 requirements. The Court previously ruled in an April 12, 2013 Order  
4 Denying the Grower Defendants' Motion to Dismiss:

5 [T]he Court determines the Supreme Court has  
6 overturned the Ninth Circuit's holding in *Pierce Packing*  
7 that § 2000e-5's pre-lawsuit requirements are  
8 jurisdictional requirements, and other Ninth Circuit cases  
9 so holding. Section 2000e-5(f)(3), the subsection granting  
10 subject-matter jurisdiction, does not limit a federal  
11 court's jurisdiction to only those claims for which all  
12 pre-lawsuit requirements are met. Rather, § 2000e-5(f)(3)  
13 broadly grants a federal court jurisdiction to hear  
14 "actions brought under this subchapter." That the  
15 subchapter requires the EEOC to notify the respondent,  
16 investigate the alleged unlawful employment practice, make  
17 a reasonable-cause determination, and meaningfully  
18 conciliate the matter prior to bringing a lawsuit does not  
19 vitiate a federal court's subject-matter jurisdiction to  
20 hear lawsuits brought by the EEOC under § 2000e-5. Rather,  
21 these pre-lawsuit requirements are elements that must be  
22 proven by the EEOC in order to show that it and the  
23 individuals on whose behalf it seeks relief are entitled to  
24 relief.

25 Although these statutory pre-lawsuit requirements are  
26 not subject-matter-jurisdiction requirements, it is clear  
that Congress intended the EEOC to satisfy these  
requirements before filing suit, and therefore a failure to  
satisfy these requirements will result in the EEOC's  
lawsuit being dismissed for failure to state a claim upon  
which relief can be granted under Rule 12(b)(6) or entry of  
summary judgment against the EEOC under Rule 56.  
Additionally, a failure by the EEOC to satisfy its  
statutory notice, investigation, reasonable-cause  
determination, and conciliation requirements exposes the  
EEOC to an award of reasonable attorney's fees and costs  
against it. Under § 2000e-5(k), "the court, in its  
discretion, may allow the prevailing party . . . a  
reasonable attorney's fee (including expert fees) as part  
of the costs, and the [EEOC] and the United States shall be  
liable for costs the same as a private person." Given the  
potential risk of paying a defendant's attorney's fees and  
costs, the EEOC must carefully ensure that it has satisfied  
its statutory pre-lawsuit requirements before filing a  
lawsuit in federal court. However, the EEOC's failure to  
satisfy its pre-lawsuit requirements does not restrict the

1 federal court's subject-matter jurisdiction over the filed  
2 Title VII lawsuit.

3 Accordingly, it is immaterial for purposes of the  
4 Grower Defendants' motion to dismiss under Rule 12(h)(3)  
5 whether the EEOC satisfied its investigation and  
6 conciliation requirements as to either the pre-October  
7 2012-disclosed Claimants or post-October 2012-disclosed  
8 Claimants. Therefore, it is not appropriate at this time  
9 for the Court to assess the EEOC's pre-lawsuit conduct.  
10 However, the Court briefly addresses the EEOC's argument  
11 that a court may not inquire into the sufficiency of the  
12 EEOC's pre-lawsuit activities. Relying on *EEOC v. KECO*  
13 *Industries, Inc.*, 748 F.2d 1097 (6th Cir. 1984), the EEOC  
14 argues that its pre-lawsuit activities are administrative  
15 matters for which the Court must grant the EEOC deference  
16 and therefore may not scrutinize. In *KECO Industries*, the  
17 Sixth Circuit held that it "was error for the district  
18 court to inquire into the sufficiency of the Commission's  
19 investigation." *Id.* at 1100. However, this holding must  
20 be read in the context of the issues before the Sixth  
21 Circuit. The Sixth Circuit was addressing whether the  
22 district court appropriately examined the sufficiency of  
23 the evidence underlying the EEOC's finding of  
24 discrimination. This is a different question than would be  
25 before the Court in either a motion to dismiss for failure  
26 to satisfy the pre-lawsuit requirements or a summary-  
judgment motion contending that the EEOC cannot establish a  
trialable issue of fact as to the satisfaction of the pre-  
lawsuit requirements. Such motions would not require the  
Court to second-guess the EEOC's determination that  
discrimination took place.

ECF No. 333 (internal citations omitted). Following entry of this  
Order, the Seventh Circuit analyzed whether the EEOC's pre-lawsuit  
conciliation efforts are judicially reviewable prior to a Title VII  
liability determination. *EEOC v. Mach Mining, LLC*, 738 F.3d 171 (7th  
Cir. 2013). In *Mach Mining*, the Seventh Circuit ruled that the EEOC's  
conciliation efforts are not substantively judicially reviewable  
because allowing such review would defeat the purpose of Title VII  
which is to help ensure that an employer's discriminatory conduct is  
eliminated quickly and without permitting the employer to "win" the  
lawsuit based simply on the EEOC's own procedural failures, and would

1 be inconsistent with Title VII's confidentiality provisions. *Id.* at  
2 179.

3 The pertinent Title VII statutory language provides that when a  
4 charge is filed by or on behalf of a person claiming to be aggrieved  
5 by an "unlawful employment practice":

6 the Commission shall serve a notice of the charge  
7 (including the date, place and circumstances of the alleged  
8 unlawful employment practice) on such employer . . .  
9 (hereinafter referred to as the "respondent") within ten  
10 days, and shall make an investigation thereof. Charges  
11 shall be in writing under oath or affirmation and shall  
12 contain such information and be in such form as the  
13 Commission requires. Charges shall not be made public by  
14 the Commission. . . . If the Commission determines after  
15 such investigation that there is reasonable cause to  
16 believe that the charge is true, the Commission shall  
17 endeavor to eliminate any such alleged unlawful employment  
18 practice by informal methods of conference, conciliation,  
19 and persuasion. Nothing said or done during and as a part  
20 of such informal endeavors may be made public by the  
21 Commission, its officers or employees, or used as evidence  
22 in a subsequent proceeding without the written consent of  
23 the persons concerned. . . . The Commission shall make its  
24 determination on reasonable cause as promptly as possible  
25 and, so far as practicable, not later than one hundred and  
26 twenty days from the filing of the charge or, where  
applicable under subsection (c) or (d) of this section,  
from the date upon which the Commission is authorized to  
take action with respect to the charge.

19 42 U.S.C. § 2000e-5(b). Accordingly, pursuant to § 2000e-5(b), the  
20 EEOC must 1) serve the employer with a notice of the charge, including  
21 the date, place, and circumstances of the alleged unlawful employment  
22 practice; 2) investigate the alleged unlawful employment practice; 3)  
23 determine that there is reasonable cause to believe the charged  
24 unlawful employment practice occurred; and 4) eliminate any such  
25 alleged unlawful employment practice by informal methods of  
26 conference, conciliation, and persuasion. *Id.* § 2000e-5(b). If

1 within the specified time period, the EEOC "has been unable to secure  
2 from the respondent a conciliation agreement acceptable to the [EEOC],  
3 the [EEOC] may bring a civil action against any respondent . . . named  
4 in the charge." *Id.* § 2000e-5(f)(1).

5 The Ninth Circuit has not analyzed whether Title VII's pre-  
6 lawsuit requirements are judicially reviewable; however, when  
7 reviewing an award of attorney's fees and costs to a prevailing  
8 defendant in a Title VII lawsuit, the Ninth Circuit has assessed the  
9 EEOC's pre-lawsuit efforts. *EEOC v. Pierce Packing Co.*, 669 F.2d 605,  
10 609 (9th Cir. 1982). Most Circuits have reviewed to some extent the  
11 EEOC's pre-lawsuit conciliation efforts. *See EEOC v. Caterpillar,*  
12 *Inc.*, 409 F.3d 831, 832-33 (7th Cir. 2005) (permitting judicial review  
13 for a minimal level of good faith by EEOC); *EEOC v. KECO Indus., Inc.*,  
14 748 F.2d 1097, 1100 (6th Cir. 1984) (permitting judicial review for a  
15 minimal level of good faith by EEOC); *EEOC v. E.I. DuPont de Nemours &*  
16 *Co.*, 373 F. Supp. 1321, 1338 (D. Del. 1974) (permitting judicial  
17 review for a minimal level of good faith by EEOC); *see also EEOC v.*  
18 *Asplundh Tree*, 340 F.3d 1256, 1259 (11th Cir. 2003) (applying  
19 searching three-part test); *EEOC v. Johnson & Higgins, Inc.*, 91 F.3d  
20 1529, 1534 (2d Cir. 1996) (applying searching three-part test);  
21 *Marshall v. Sun Oil*, 605 F.2d 1331, 1335 (5th Cir. 1979) (applying  
22 searching three-part test). However, as the Seventh Circuit  
23 recognized in *Mach Mining*, these courts have assumed judicial review  
24 of the EEOC's conciliation efforts without specifically analyzing  
25 whether such judicial review is statutorily appropriate.

1       The Court is persuaded in large measure by the Seventh Circuit's  
2 rationale and ruling that a court may not review the substance of the  
3 EEOC's pre-lawsuit conciliation efforts but rather is limited to  
4 ensuring that the EEOC alleges in the complaint compliance with its  
5 conciliation requirement. However, the Court notes that the Seventh  
6 Circuit did not comment on whether a court may review the EEOC's pre-  
7 lawsuit conciliation efforts after the employer defendant has  
8 successfully defended the Title VII claims. See 42 U.S.C. § 2000e-  
9 5(k) (attorney's fee provision); *Christianburg Garment Co. v. EEOC*,  
10 434 U.S. 412, 421 (1978) (ruling that one of the bases for an award of  
11 attorney's fees and costs to a prevailing employer under § 2000e-5(k)  
12 is that the EEOC's action was "frivolous, unreasonable, or without  
13 foundation, even though not brought in subjective bad faith."). The  
14 Court need not yet answer the question of whether a court may review  
15 the EEOC's pre-lawsuit conciliation efforts when ascertaining whether  
16 attorney's fees should be awarded to the prevailing employer  
17 defendant. Instead the Court limits its ruling to the matters now  
18 before it: 1) whether the Grower Defendants are entitled to summary  
19 judgment because the EEOC failed to satisfy its pre-lawsuit  
20 investigation, reasonable cause, and conciliation responsibilities,  
21 and 2) whether the Court should dismiss the Grower Defendants' first  
22 affirmative defense (failure to satisfy pre-lawsuit responsibilities).

23       Pursuant to the language and purpose of Title VII, as discussed  
24 by the Seventh Circuit in *Mach Mining*, the Court modifies its April  
25 2013 ruling, ECF No. 303, and rules that prior to a liability  
26 determination in a Title VII lawsuit, a court's review of the EEOC's



1 pre-lawsuit conciliation efforts are limited to reviewing the EEOC's  
2 complaint to ensure that it plead that it satisfied this pre-lawsuit  
3 statutory requirement. If the EEOC's complaint alleges compliance  
4 with the Title VII conciliation requirement, the Court must accept  
5 this alleged fact as true. Title VII's framework does not establish a  
6 defense for an employer to substantively challenge the EEOC's  
7 satisfaction of its claimed pre-lawsuit conciliation requirement. See  
8 *Mach Mining, LLC*, 738 F.3d at 179 ("Congress's purpose is not served  
9 well by litigating the parties' informal endeavors at 'conference,  
10 conciliation, and persuasion.' Simply put, the conciliation defense  
11 tempts employers to turn what was meant to be an informal negotiation  
12 into the subject of endless disputes over whether the EEOC did enough  
13 before going to court. Such disputes impose significant costs on both  
14 sides, as well as on the court, and to what end?"). Turning to the  
15 First Amended Complaint, ECF No. 141 ¶¶ 26-28, the Court finds it  
16 adequately alleges compliance with Title VII's pre-lawsuit  
17 conciliation requirement.

18 *Mach Mining* does not address the issue of whether a court may  
19 judicially review the EEOC's pre-lawsuit investigation and reasonable-  
20 cause determinations. And given that the Court has ruled that the  
21 Grower Defendants are entitled to summary judgment on the merits of  
22 the Title VII claim, the Court need not reach this issue at this time.

23 In summary, the Court 1) grants the EEOC's motion as it relates  
24 to the Grower Defendants' affirmative defense that the EEOC failed to  
25 comply with its pre-lawsuit conciliation requirement, and denies as  
26 moot the remainder of the motion regarding the EEOC's pre-lawsuit

1 investigation and reasonable-cause determinations, and 2) denies in  
2 part (conciliation) and denies as moot in part (investigation and  
3 reasonable-cause determinations) the Grower Defendants' summary-  
4 judgment motion as it pertains to the EEOC's Title VII pre-lawsuit  
5 responsibilities.

6 **D. Conclusion**

7 Although the Court grants in part the EEOC's summary-judgment  
8 motion on the Grower Defendants' first affirmative defense  
9 (conciliation) and finds a genuine dispute of material fact as to  
10 whether the Grower Defendants jointly employed the Thai Claimants as  
11 to orchard-related matters with Global, the Court grants the Grower  
12 Defendants summary judgment on all of the EEOC's Title VII claims  
13 against them. For this reason, the trial will now proceed only  
14 against Global. Because the EEOC and Global have pending summary-  
15 judgment motions,<sup>8</sup> ECF Nos. 541 & 569, against each other which are  
16 set to be heard this summer, and in light of the pending Ninth Circuit  
17 appeal regarding a discovery matter, the Court finds it necessary to  
18 strike the September 15, 2014 trial date, and associated dates and  
19 deadlines, at this time. Trial, and any remaining dates and  
20 deadlines, will be reset following the Court's ruling on the EEOC's  
21 and Global's summary-judgment motions.

22 Accordingly, **IT IS HEREBY ORDERED:**

23  
24  
25 <sup>8</sup> Global's motion is currently subject to a motion to strike by  
26 the EEOC for being untimely filed. ECF No. 572.

1. 1. Grower Defendants' Motion for Summary Judgment, **ECF No. 408**, is **GRANTED IN PART** (no Title VII liability), **DENIED IN PART** (genuine disputes of material fact as to joint employer, and Title VII pre-lawsuit conciliation requirement is not substantively judicially reviewable), **and DENIED AS MOOT IN PART** (Title VII pre-lawsuit investigation and reasonable-cause determination requirements).
2. 2. The EEOC's Amended Motion for Partial Summary Judgment on the Grower Defendants' First Affirmative Defense (Conditions Precedent), **ECF No. 517**, is **GRANTED IN PART** (conciliation) **and DENIED AS MOOT IN PART** (investigation).
3. 3. The EEOC's Motion for Summary Judgment on Grower Defendants' Laches Affirmative Defense, **ECF No. 559**, the Grower Defendants' Motion to Exclude the Report and Testimony of the EEOC's "Expert" Florence Burke, **ECF No. 562**, and the EEOC's Motion for Reconsideration of this Court's Order Granting in Part the Grower Defendants' Joint Motion to Exclude EEOC's Expert Report and Opinions from Michael A. Robbins Based on Relevance, **ECF No. 568**, are **DENIED AS MOOT**.
4. 4. The remaining dates and deadlines in the Second Amended Scheduling Order, **ECF No. 320**, are **STRICKEN**: to be reset following the Court's ruling on the pending summary-judgment motions and/or the Ninth Circuit's ruling on the appealed

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6 discovery issue. The summary-judgment hearings shall remain as set at  
7 this time.

8 **IT IS SO ORDERED.** The Clerk's Office is directed to enter this  
9 Order and provide copies to counsel.

10 **DATED** this 28<sup>th</sup> day of May 2014.

11  
12 s/Edward F. Shea

EDWARD F. SHEA

13 Senior United States District Judge  
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